Regional Planning Affiliation

TRANSPORTATION IMPROVEMENT PROGRAM

Federal Fiscal Years 2025-2028

Serving the Northeastern Iowa counties of:
Allamakee, Clayton, Fayette, Howard, and Winneshiek

Prepared by:
Upper Explorerland Regional Planning Commission

For:
Iowa Department of Transportation

July 11, 2024

upper explorerland regional planning commission

DRAFT

Upper Explorerland Regional Planning Commission
Region 1 Regional Planning Affiliation
FFY 2025-2028 Transportation Improvement Program

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Submitted to the Iowa Department of Transportation
800 Lincoln Way
Ames, Iowa 50010
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By

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INTRODUCTION TO RPA-1

Upper Explorerland Regional Planning Commission (UERPC) serves as the Regional Planning Affiliation (RPA-1) for the counties of Allamakee, Clayton, Fayette, Howard, and Winneshiek in Northeast Iowa. The Transportation Improvement Program (TIP) provides documentation of the planned federal- and state-aid investments in transportation over the next four federal fiscal years in this region. The RPA-1 Transportation Policy Board serves as the decision-making body for RPA-1 and is committed to distributing transportation funding in a fiscally responsible manner. This document reflects a multimodal transportation system and includes funding for transit, walking, bicycling, and roadway projects.

A large portion of funding for transportation improvements comes from the federal government. Accurately estimating future federal funding levels is dependent on having a multiyear federal transportation funding authorization bill. The Infrastructure Investment and Jobs Act (IIJA), also known as the Bipartisan Infrastructure Law, was signed into law by President Biden on November 15, 2021. It brings welcome stability and predictability to our region's federal transportation funding through federal fiscal year 2026.

The five counties in RPA-1 cover an area of 3,313 square miles. There are 50 incorporated communities within the region. As of the 2020 census, five cities have populations over 2,500 and seven other communities have populations over 1,000. The 2020 population for the combined five counties is 80,152 persons, a decrease of 4.54% since the 2010 census. With a regional population density of approximately 24 persons per square mile, residents across the region may spend a considerable amount of time traveling for employment, healthcare, and shopping. As a corollary, a safe, efficient, and equitable multimodal transportation system is essential to the residents of this largely rural, low-population-density region.

POLICY BOARD AND COMMITTEE LISTS

The RPA-1 **Transportation Policy Board** is comprised of representation from each of the five counties and the two cities in the region with populations over 5,000—Decorah and Oelwein. The Policy Board exercises programming authority for Surface Transportation Block Grant (STBG) funding allocated to the region—including STBG funding which is swapped for state funding on some road and bridge projects, as well as set-aside funding used for transportation alternatives—in accordance with state and federal rules and regulations.

Supporting the Policy Board are committees whose memberships represent specific areas of expertise and/or interest. The **Technical Committee**, which consists of the five county engineers and representatives from Decorah and Oelwein, advises the Policy Board on matters of roadway maintenance and operations and recommends projects to receive funding. The **Enhancement Committee** consists of the five county conservation board directors and other regional stakeholders with interests in regional trails, walking and bicycling, and various tourism and economic development activities. The Enhancement Committee also recommends projects for funding, with a specific focus on building out the region's system of paved, multi-use trails. The **Transportation Advisory Group (TAG)** advises the Policy Board on passenger transportation matters and works to provide a coordinated system that supports those who do not have access to personal transportation options or who choose not to drive or own a car. This group consists of local transit representatives, private transportation providers, human services providers, and others concerned with transportation for non-drivers.

Transportation Policy Board

NAME	TITLE	REPRESENTING
Dennis Keatley	County Supervisor	Allamakee County
Ray Peterson	County Supervisor	Clayton County
Janell Bradley	County Supervisor	Fayette County
*Dean Eastman	County Supervisor	Howard County
Mark Vick	County Supervisor	Winneshiek County
Lorraine Borowski	Mayor	City of Decorah
Brett DeVore	Mayor	City of Oelwein
Non-voting and ex-officio members:		
Krista Billhorn	District 2 Planner	IDOT
Lori Egan	Transportation Director	NEICAC Public Transit
Rachelle Howe	Executive Director	UERPC
Aaron Detter	Senior Transportation Planner	UERPC

*Chairperson

Transportation Technical Committee

NAME	TITLE	REPRESENTING
Brian Ridenour	County Engineer	Allamakee County
Casey Stickfort	County Engineer	Clayton County
*Joel Fantz	County Engineer	Fayette County
Nick Rissman	County Engineer	Howard County
Michael Kueny	County Engineer	Winneshiek County
John Hjelle	City Engineer	City of Decorah
Herb Doudney	Public Works Director	City of Oelwein
Non-voting and ex-officio members:		
Krista Billhorn	District 2 Planner	IDOT
Aaron Detter	Senior Transportation Planner	UERPC

*Chairperson

Transportation Enhancement Committee

NAME	TITLE	AGENCY/ORGANIZATION
Ross Geerdes	Director	Allamakee Co. Conservation
Val Reinke	Director	Allamakee Co. Tourism and Ec. Dev.
Susan Snow	Superintendent	Effigy Mounds National Monument
*Jenna Pollock	Director	Clayton Co. Conservation
Norma Thiese	Resident	Clayton County
Darla Kelchen	Director	Clayton Co. Economic Development
Rod Marlatt	Director	Fayette Co. Conservation
Sheryl Struthers	Resident	Fayette County
Joshua Johnson	Park Superintendent	City of Oelwein
Jeff Korsmo	Director	Howard Co. Conservation
Craig Fencl	Park Ranger	Howard Co. Conservation
Elaine Govern	Resident	City of Riceville
Barb Schroeder	Director	Winneshiek Co. Conservation
Brian Fuhrmann	Member	Decorah Parks and Recreation Board
Stephanie Fromm	Director	Winneshiek County Development Inc.
Non-voting and ex-officio members:		
Krista Billhorn	District 2 Planner	DOT
Paul Berland	Director	NEI RC&D
Jared Nielsen	Scenic Byways Specialist	NEI RC&D
Mallory Hanson	Director	FCEDT
Aaron Detter	Senior Transportation Planner	UERPC
Ashley Christensen	Safe Routes to School Liaison	UERPC

*Chairperson

Public Transportation Advisory Group

NAME	TITLE	COUNTY/CITY/AGENCY
Spiff Slifka	Development Coordinator	Howard Co. Business and Tourism
Amy Chicos	Rehabilitation Counselor	Iowa Vocational Rehabilitation Services
Stacie Speirs	Regional Director	Northeast Iowa Area Agency on Aging
Peggy Shea	Domestic Violence Advocate and Transitional Housing Coordinator	Helping Services for Youth and Families
Lori Egan	Transportation Director	NEICAC Public Transit
[vacant]		Luther College
Lizzie Van Dyke	Coordinator of Student Life	Upper Iowa University
Maggie Gardner	Public Health Specialist	Fayette County Public Health
Aaron Detter	Senior Transportation Planner	UERPC

ABOUT THE TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

The TIP serves as a list of Iowa DOT and locally sponsored federal-aid eligible and State Swap-eligible surface transportation improvements within the RPA-1 region over the next four years. The projects identified within this document may receive state and federal funding from a number of different sources. Federal funds are distributed through a variety of methods, some through formula, others are discretionary (earmarked), and some by a competitive grant process. Some of the state and federal funding sources for streets, roads, bridges, trails, and transit in the RPA-1 region include:

- **Bridge Formula Program (BFP):** The BFP provides funding dedicated to replace, rehabilitate, preserve, protect, and construct highway bridges. BFP funds are apportioned to states on a formula basis. A significant portion of Iowa's BFP funds will be utilized to implement bridge construction projects in Iowa's cities and counties through the DOT's City Bridge Program and by directly targeting BFP funds to Iowa's 99 counties.
- **City Bridge Program:** A portion of STBG funding dedicated to local bridge projects is set aside for the funding of bridge projects within cities. Eligible projects need to be classified as structurally deficient or functionally obsolete. Projects are rated and prioritized by the Local Systems Bureau with awards based upon criteria identified in the application process. Projects awarded grant funding are subject to a federal-aid obligation limitation of $1,500,000.
- **Discretionary Grants (GRNT):** The FHWA administers discretionary grant programs through various offices representing special funding categories. Examples of discretionary grant awards include awards from programs including Rebuilding American Infrastructure with Sustainability and Equity (RAISE), Nationally Significant Multimodal Freight and Highway Projects (INFRA), National Infrastructure Project Assistance Program (MEGA), and Rural Surface Transportation Grant Program among others.
- **Federal Lands Access Program (FLAP)**: The FLAP Program provides funding for projects that improve access within, and to, federal lands. The FLAP funding will be distributed through a grant process where a group of FHWA, Iowa DOT, and local government representatives will solicit, rank, and select projects to receive funding. The TTP provides safe and 3 adequate transportation and public road access to and within Indian reservations and Indian lands. Funds are distributed based on a statutory formula based on tribal population, road mileage, and average tribal shares of the former Tribal Transportation Allocation Methodology.
- **Highway Safety Improvement Program (HSIP)**: This is a core federal-aid program that funds projects with the goal of achieving a significant reduction in traffic fatalities and serious injuries on public roads. A portion of this funding is targeted for use on local high-risk roads and railway-highway crossings.
- **Highway Safety Improvement Program – Local (HSIP-Local)**: This program is funded using a portion of Iowa's Highway Safety Improvement Program apportionment and funds safety projects on rural roadways. Federal HSIP funding targeted towards these local projects is swapped for Primary Road Fund dollars.
- **Iowa Clean Air Attainment Program (ICAAP)**: The ICAAP funds projects that are intended to maximize emission reductions through traffic flow improvements, reduced vehicle-miles of travel, and reduced single-occupancy vehicle trips. This program utilizes $4 million of Iowa's CMAQ apportionment.

- **National Highway Freight Program (NHFP)**: NHFP funds are distributed to states via a formula process and are targeted towards transportation projects that benefit freight movements. Ten percent of NHFP funds will be targeted towards non-DOT sponsored projects.
- **National Highway Performance Program (NHPP)**: Funds available to the State for use on the National Highway System, including some state and U.S. highways and interstates.
- **Surface Transportation Block Grant (STBG) Program**: One of the main transportation funding sources for the region, these funds may be used for roadway projects on federal-aid eligible routes, bridge projects on any public road, transit capital improvements, TAP-eligible activities on any public right-of-way, and planning. Iowa targets STBG funding to each of its 27 MPOs and RPAs on an annual basis for programming based on regional priorities. RPA STBG funds awarded to cities are eligible to be swapped for state Primary Road Funds.
- **STBG Highway Bridge Program (STBG-HBP)**: Iowa provides STBG funding directly to counties for bridges on public roads, both on and off the federal-aid system.
- **Transportation Alternatives Set-aside Program (TAP)**: Regional STBG funding for transportation enhancement projects is provided to the RPA-1 region through the TAP program. TAP funds can be used for projects that improve the cultural, historic, aesthetic, and environmental aspects of transportation infrastructure and can include bicycle and pedestrian facilities, restoration of historic transportation facilities, environmental mitigation activities, overlooks and viewing areas, paved shared-use paths, and Safe Routes to School projects, among others.
- **Recreational Trails Program (RTP)**: This program provides federal funding for both motorized and non-motorized recreational trail projects and is funded through a set-aside from TAP funding. The decision to participate in this program is made annually by the Iowa Transportation Commission.
- **State Recreational Trails (SRT) Program**: This program provides funding to establish various types of recreational trails.
- **Statewide Transportation Alternatives Program (Statewide TAP):** This program makes available federal TAP funds to locally sponsored projects that expand travel choices and improve the motorized and nonmotorized transportation experience.
- **City Bridge Program**: A portion of STBG funding that is set aside and dedicated to local bridge projects within cities. The state awards funds to eligible projects based on specific rating criteria and bridges need to be classified as structurally deficient or functionally obsolete.
- **Primary Road Fund (PRF)**: State DOT-controlled funds spent throughout the state.
- **Demonstration funding (DEMO)**: Funding from several different programs and sources that the FHWA administers for discretionary programs and special funding categories.
- **Capital Only Program (Bus and Bus Facilities Formula Grants) (Section 5339)**: Federal transit funding that is limited to capital projects to replace, rehabilitate, and purchase buses and bus-related equipment, and to construct bus-related facilities.
- **Non-urbanized Area Formula (Section 5311)**: Provides capital and operating assistance for rural transit systems, allocated based on performance in the prior year.
- **Non-urbanized Area Formula Assistance Program (Section 5311)**: This program provides federal funding for support of transit activities (operating, capital, planning, and job access and reverse commute assistance) in rural areas.
    - Rural Transit Assistance Program (RTAP) (Section 5311[b][3]): This funding is used for statewide training events and to support transit funding fellowships for regional and small urban transit staff or planners.

- **Bus and Bus Facilities Program (Section 5339)**: This program provides federal assistance to replace, rehabilitate and purchase buses and related equipment and to construct bus-related facilities.
- **State Transit Assistance (STA)**: Funding for public transit systems that can be used for operating, capital or planning expenses.
    - STA Special Projects: Each year up to $300,000 of the total STA funds are set aside to fund "special projects." These can include grants to individual systems to support transit services that are developed in conjunction with human services agencies.
    - STA Coordination Special Projects: These funds provide assistance with the startup of new services that have been identified as needs by health, employment, or human services agencies participating in the passenger transportation planning process.
- **Illustrative (ILL)**: "Illustrative" is not a funding source but rather an indication that funds are needed but not currently available. It is used to demonstrate the need for a project before funding is available or programmed. Illustrative projects may be on facilities of any federal functional classification (FFC) as well as on non-roadway facilities.

2024 PROJECT STATUS REPORT

The table below indicates the status of the projects that had funding programmed in FFY 2024 in the previous year's TIP, organized by funding source. It serves as a progress report for the RPA-1 transportation program.

Highway Safety Improvement Program (HSIP)		
Sponsor	**Location/Description**	**STATUS**
Fayette County	B40 From Highway 18 to 267th St. Intersection	Authorized/Let
Swap - Highway Safety Improvement Program (SWAP-HSIP)		
Sponsor	**Location/Description**	**STATUS**
Fayette County	V68 from Fairbank north to Co Ln, Outer Rd from18th St to HWY3, B64 From Elgin to Co Ln	Rolled to FFY 25
Primary Road Fund (PRF)		
Sponsor	**Location/Description**	**STATUS**
Iowa DOT	IA 128: W of Clayton Center and 1.1 mi W of Co Rd X41	Authorized/Let
Iowa DOT	IA 13: Volga River 4.1 mi S of IA 56	Authorized/Let
Iowa DOT	IA 150: Volga River 0.2 mi N of IA 93	Authorized/Let
Iowa DOT	IA 9: Trout Creek 6.1 mi E of US 52	Authorized/Let
Iowa DOT	US 18: Mississippi River in Marquette (State Share)	Authorized/Let
Iowa DOT	IA 9: Mississippi River in Lansing (State Share)	Authorized/Let
Iowa DOT	US 18: Bloody Run and RR 1.3 mi W of IA 76	Authorized/Let
Iowa DOT	IA 93: Stream Bank Mitigation Site Not Yet Identified	Removed
Iowa DOT	IA 76: West Main St in Waukon to Minnesota State Line	Authorized/Let
Iowa DOT	US 18: In the City of Postville	Authorized/Let
Surface Transportation Block Grant (STBG)		
Sponsor	**Location/Description**	**STATUS**
RPA 1	TPWP - supplemental STBG for transportation planning	Authorized/Let
Howard County	On V10, from Hwy 9 North 9.5 Miles to MN Boarder	Authorized/Let
Iowa DOT	IA 93: Stream 0.7 mi W of Co Rd V68	Rolled to FFY 25
Iowa DOT	IA 56: IA 150 in West Union to Clayton Co Line	Authorized/Let
Iowa DOT	IA 56: Fayette Co Line to WCL of Elkader	Authorized/Let
Oelwein	In the city of Oelwein, On 5TH ST NE, from 5th Street Intersection S21 T91 R09	Removed
Winneshiek County	On Co. Rd. A46 and Co. Rd. W14, from Ridgeway S 7.1 miles to Spillville (B16)	Authorized/Let
Winneshiek County	On Co. Rd. W14, from Spillville (B16) 4 miles to Fort Atkinson (St Hwy 24)	Authorized/Let

Transportation Alternatives Program (TAP)		
Sponsor	**Location/Description**	**STATUS**
Winneshiek CCB	Trail Bridge (Phase VI) On Dry Run Trail, Over Dry Run Creek	Rolled to FFY 25
Winneshiek CCB	On Dry Run Trail, Over Dry Run Creek, 1/4 mile W of Iowa-9/US-52 intersection	Authorized/Let
Guttenberg	In the city of Guttenberg, Along Great River Rd, from River Walk Trail near Marina Rd N .36 miles to Big Springs Park	Removed
Clayton CCB	Backbone Trail extension along Agate Road from the county line to Bugle Road	Removed
Clayton CCB	Pony Hollow Trail Extension along Iowa 13 from 250th Street to Grape Road	Rolled to FFY 25
Highway Bridge Program (HBP)		
Sponsor	**Location/Description**	**STATUS**
Howard County	On 180th St, Over Bohemian Creek, S3 T97 R11	Authorized/Let
Howard County	On V58, Over Upper Iowa River, S10 T100 R11	Authorized/Let
Winneshiek County	On W46, Over YELLOW RIVER, S9 T96 R07	Authorized/Let
Winneshiek County	On 230TH ST, Over TURKEY RIVER, S27 T98 R10	Removed
Clayton County	On 300TH ST, Over MINERS CREEK, S12 T92 R03	Authorized/Let
Allamakee County	On Ellingson Bridge Drive, Over PATTERSON CREEK, S29 T99N R06W	Rolled to FFY 25
Fayette County	On B44, Over SMALL DRY RUN, S9 T95 R10	Authorized/Let
Fayette County	In the city of Maynard, On 1ST ST N, Over VOLGA RIVER, S14 T92 R09	Authorized/Let
Fayette County	On P AVE, Over UNNAMED CREEK, S3 T95 R09	Rolled to FFY 25
Fayette County	On 240TH ST, Over HAUGH CREEK, S8 T94 R10	Authorized/Let
National Highway Performance Program (NHPP)		
Sponsor	**Location/Description**	**STATUS**
Iowa DOT	IA 150: West Union to Winneshiek Co	Authorized/Let
Iowa DOT	IA 3: In Oelwein, from NCL to 9th Ave SE	Authorized/Let
Illustrative		
Sponsor	**Location/Description**	**STATUS**
Fayette County	On W51 through the town of Wadena	Removed
State Transit Assistance (STA)		
Sponsor	**Location/Description**	**STATUS**
NEICAC	STA Funding	Authorized/Let
Federal Transit Administration 5311		
Sponsor	**Location/Description**	**STATUS**
NEICAC	5311 Funding	Authorized/Let

Federal Transit Administration 5339		
Sponsor	**Location/Description**	**STATUS**
NEICAC	Light Duty Bus (176" wb)	Removed
NEICAC	Light Duty Bus (176" wb)	Removed
NEICAC	Light Duty Bus (176" wb)	Removed
NEICAC	Minivan	Removed
NEICAC	Minivan	Removed
NEICAC	Minivan	Removed
NEICAC	Light Duty Bus (176" wb)	Removed
NEICAC	Light Duty Bus (176" wb)	Removed
NEICAC	Light Duty Bus (176" wb)	Removed
NEICAC	Light Duty Bus (176" wb)	Removed
NEICAC	Light Duty Bus (176" wb)	Removed
NEICAC	Shortfall Funding - 11033	Authorized/Let
NEICAC	Shortfall Funding - 09184	Authorized/Let
NEICAC	Shortfall Funding - 09186	Authorized/Let
NEICAC	Shortfall Funding - 10181	Authorized/Let
NEICAC	Shortfall Funding - 10186	Authorized/Let
NEICAC	Shortfall Funding - 10188	Authorized/Let
NEICAC	Shortfall Funding - 10185	Authorized/Let

PROJECT SELECTION PROCEDURES

Surface Transportation Block Grant Program (STBG)

All public agencies and local governments with jurisdiction over public rights-of-way for transportation (including walking and bicycling facilities), public transit responsibilities, or transportation planning responsibilities within the RPA-1/UERPC boundaries are eligible to apply for funding.

Projects must meet the following eligibility requirements.

1) Must be located within or along the boundaries of RPA-1/UERPC.
2) Must be consistent with and supportive of the goals of RPA-1's Long-Range, Multimodal Transportation Plan, *Safe Mobility for Everyone*. The plan can be accessed at: https://tinyurl.com/y66sdgxg
3) Project Location
    I. Road projects must be located on a federal-aid route (roads with a federal functional classification of major collector or higher in rural areas; or roads or streets with a federal functional classification of collector or higher in urban areas). Federal functional classification maps can be accessed at: https://iowadot.gov/maps/digital-maps/city-and-county-maps
    II. Bridge projects may be located on any public road.
    III. Infrastructure projects for pedestrians and bicyclists (sidewalks, crosswalk enhancements, bicycle lanes, paved multi-use trails, etc.), including modifications to comply with requirements of the Americans with Disabilities Act (ADA), **may be located on any public road, street, or right-of-way**, including those functionally classified as local roads/streets.
    IV. Highway and transit safety infrastructure projects, including railway-road grade crossings, may be located on any public road.
    V. Transit projects and transportation planning projects must serve communities or areas in the RPA-1/UERPC region.
4) Applicants must share the project with the Board of Supervisors of the County in which the project is located for a review and recommendation. Approval of the Board of Supervisors is not required, but a letter or other documentation verifying review and making a recommendation on the project shall be included with the RPA-1 funding application.
5) For road and bridge projects, regional priority is to use the funds toward construction and final design, not feasibility studies, concept development, or preliminary estimating.
6) Have a minimum 20% matching funds. No in-kind or soft match. The matching funds must come from a non-federal funding source (i.e. local, state, or private). STBG awarded to cities may be swapped for state funds, per the Iowa DOT Swap Policy; thus, a 20% match is not required of city applicants.

Typically, the call for projects is announced in early January and applications are due at the end of February. Selected projects are typically programmed four years out, unless sufficient balances occur in earlier years. UERPC's transportation planner coordinates with IDOT to ensure project applications are eligible. The Transportation Technical Committee reviews all project applications to ensure consistency with RPA-1's Long-Range, Multimodal Transportation Plan (LRTP). Applicants are invited to speak on behalf of their projects in open meetings of the Technical Committee and Policy Board. After open discussion regarding applications, available funding, and LRTP consistency, the Technical Committee makes a funding recommendation to the Policy Board. The Policy Board considers and reviews all eligible applications received, considers LRTP consistency, considers the Technical Committee's recommendation, and makes final decisions for project funding and inclusion in the Transportation Improvement Program (TIP).

The RPA-1 Transportation Policy Board has decided that all federal-aid projects in the RPA-1 region that are eligible to be “swapped” for state funding will be swapped through IDOT’s Swap program.

Transportation Alternatives Set-aside Program (TAP)

TAP funding comes from a separate federally designated portion of STBG dollars. All public agencies and local governments with jurisdiction over public rights-of-way for transportation (including walking and bicycling facilities), public transit responsibilities, or transportation planning responsibilities within the RPA-1/UERPC boundaries are eligible to apply for TAP funding. Projects must meet the following eligibility requirements:

1) Must be located within or along the boundaries of RPA-1/UERPC.
2) Must be consistent with and supportive of the goals of RPA-1's Long-Range, Multimodal Transportation Plan, *Safe Mobility for Everyone*. The plan can be accessed at: https://tinyurl.com/y66sdgxg
3) Meet at least one of the eligible activities under TAP as prescribed by the FAST Act and the Federal Highway Administration (FHWA)
4) Infrastructure projects for pedestrians and bicyclists (sidewalks, crosswalk enhancements, bicycle lanes, paved multi-use trails, etc.), including modifications to comply with accessibility requirements of the Americans with Disabilities Act, may be located on any public road, street, or right-of-way, including those functionally classified as local roads.
5) Have a minimum 20% matching funds. No in-kind or soft match. The matching funds must come from a non-federal funding source (i.e. local, state, or private).

Typically, the call for projects is announced in early January and applications are due at the end of February. Applications are sent to each city and county government, county conservation board, and other eligible applicants in the region. In addition, announcements are made electronically through UERPC's website, social media outlets, and e-newsletter. Applications are scored and ranked on the following criteria:

1) Project description with clearly articulated project purpose, need, merit, and readiness
2) Other funding sources secured or intended
3) Local planning efforts and coordination
4) Demonstrated benefit to the community/region/state
5) Level of enhancement to the existing transportation system
6) Visitor points of interest
7) Benefit to select populations (children, elderly, low income, disabled)

UERPC transportation planner coordinates with IDOT to ensure project applications are eligible. The Transportation Enhancement Committee members ensure projects' consistency with RPA-1's Long-Range, Multimodal Transportation Plan, then review and score all applications. Applicants are invited to speak on behalf of their projects in open meetings of the Enhancement Committee and Policy Board. After open discussion regarding applications, available funding, and LRTP consistency, the Enhancement Committee makes a funding recommendation to the Policy Board. The Policy Board reviews all applications, considers the Enhancement Committee's recommendation, and makes final decisions for project funding and inclusion in the Transportation Improvement Program (TIP).

Highway Bridge Program (STBG-HBP and SWAP-HBP)

Bridge projects are selected on a county-level basis and while slight variations exist from county to county, all bridge projects are ranked based on the following input:

1) Bridge inspection reports
2) Traffic data
3) Classification of type and level of service
4) Proximity to proposed construction projects
5) New or relocating business needs (economic development)
6) Public input

County engineers weigh this input to develop a five-year plan that is presented to each county Board of Supervisors at a public meeting. Bridge projects are also publicly reviewed as part of the Transportation Improvement Program (TIP) and approved by the Transportation Policy Board. Each county is provided with Highway Bridge Program (HBP) funding targets by the Iowa DOT to ensure fiscally constrained project planning.

When programming local bridge projects in the RPA-1 TIP, county engineers are required to provide a minimum amount of descriptive language so that the project location can be identified on a map. Along with the route on which the bridge is located, local bridge project descriptions shall include the proper name of the waterway being crossed, a distance from an identifiable location such as an intersection, or the section township range, and identification of the FHWA structure number.

FEDERAL-AID AND STATE-AID PROJECT LIST

The following pages list all of the projects programmed for federal- or state-aid funding in federal fiscal years (FFY) 2025-2028 in the RPA-1 region. Projects are arranged by funding source/type.

HBP

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
54773	BRM-5657(614)--8N-33	Draft TIP Approved	Total	$3,500,000				$3,500,000
Oelwein	In the city of Oelwein, On 10TH ST SW, Over OTTER CREEK, S28 T91 R09	4/15/2025	Federal Aid	$1,200,000				$1,200,000
	Bridge Replacement - Other		Regional					
			Swap	$300,000				$300,000
55879	BROS-6427(601)--8J-45	Draft TIP Approved	Total	$1,200,000				$1,200,000
Riceville	In the city of Riceville, On WOODLAND AVE, Over WATSON CREEK, S25 T99 R15		Federal Aid	$1,200,000				$1,200,000
	Bridge Replacement		Regional					
			Swap					
55878	BROS-8032(601)--8J-22	Draft TIP Approved	Total	$1,500,000				$1,500,000
Volga City	In the city of Volga City, On OAK ST, Over NAGLE CREEK, S10 T92 R06		Federal Aid	$1,500,000				$1,500,000
	Bridge Replacement		Regional					
			Swap					
36406	BROS-C003(70)--5F-03	Draft TIP Approved	Total	$700,000				$700,000
Allamakee County	On Ellingson Bridge Drive, Over PATTERSON CREEK, S29 T99N R06W	11/19/2024	Federal Aid	$700,000				$700,000
	Bridge Replacement		Regional					
			Swap					
39035	BROS-C022(103)--8J-22	Draft TIP Approved	Total	$500,000				$500,000
Clayton County	On Coffee Rd, Over PLUM CREEK, S34 T91 R1	1/22/2025	Federal Aid	$500,000				$500,000
	Bridge Replacement		Regional					
			Swap					
53183	BROS-C033(156)--8J-33	Draft TIP Approved	Total	$560,000				$560,000
Fayette County	On P AVE, Over UNNAMED CREEK, S3 T95 R09	11/19/2024	Federal Aid	$460,000				$460,000
	Bridge Replacement		Regional					
			Swap					
55072	BROS-C033(161)--8J-33	Draft TIP Approved	Total	$1,500,000				$1,500,000
Fayette County	On EAGLE RD, Over QUINN CR, S19 T95 R07	3/18/2025	Federal Aid	$1,400,000				$1,400,000
	Bridge Replacement-CCS		Regional					
			Swap					
38649	BROS-C045(98)--8J-45	Draft TIP Approved	Total	$610,000				$610,000
Howard County	On 25th St, Over Staff Creek, S13 T100 R14	12/17/2024	Federal Aid	$610,000				$610,000
	Bridge Replacement		Regional					
			Swap					
34720	BROS-C096()--5F-96	Draft TIP Approved	Total	$460,000				$460,000
Winneshiek County	On HIGHLANDVILLE RD, Over NORTH BEAR CREEK, Sec 15-T100N		Federal Aid	$460,000				$460,000
	Bridge Replacement		Regional					
			Swap					
18343	BROS-C096()--8J-96	Draft TIP Approved	Total	$1,000,000				$1,000,000
Winneshiek County	On Pleasent View Rd., Over Canoe Creek, S33 T99 R7		Federal Aid	$1,000,000				$1,000,000
	Bridge Replacement		Regional					
			Swap					
44877	BRS-C045(99)--60-45	Draft TIP Approved	Total	$675,000				$675,000
Howard County	On V58, Over Nichols Creek, S22 T100 R11	1/22/2025	Federal Aid	$540,000				$540,000
	Bridge Replacement		Regional					
			Swap	$135,000				$135,000
37764	BROS-C003(14I1)--8J-03	Draft TIP Approved	Total		$600,000			$600,000
Allamakee County	On Picnic Woods Drive, Over TEEPLE CREEK, S14 T97N R06W		Federal Aid		$600,000			$600,000
	Bridge and Approaches-CCS		Regional					
			Swap					
37763	BROS-C003(69)--8J-03	Draft TIP Approved	Total		$1,300,000			$1,300,000
Allamakee County	On Suttle Creek Road, Over YELLOW RIVER, S18 T96N R04W	4/15/2025	Federal Aid		$1,300,000			$1,300,000
	Bridge Replacement-PPCB		Regional					
			Swap					
53352	BROS-C022()--5F-22	Draft TIP Approved	Total		$900,000			$900,000
Clayton County	On X 29, Over Bear Creek, S17, T91, R04		Federal Aid		$900,000			$900,000
	Bridge Replacement		Regional					
			Swap					

HBP cont'd

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
49862 Fayette County	BROS-C033(158)--8J-33 On 300TH ST, Over NUTTING CR, S2 T95 R08 Bridge Replacement	Draft TIP Approved 11/18/2025	Total		$680,000			$680,000
			Federal Aid		$600,000			$600,000
			Regional					
			Swap					
44892 Howard County	BROS-C045()--5F-45 On 20th St, Over Branch Upper Iowa River, S9 T100 R12 Bridge Replacement	Draft TIP Approved	Total		$333,000			$333,000
			Federal Aid		$333,000			$333,000
			Regional					
			Swap					
47289 Howard County	BROS-C045()--8J-45 On 40th St, Over Beaver Creek, S24 T100 R13 Bridge Replacement	Draft TIP Approved	Total		$775,000			$775,000
			Federal Aid		$775,000			$775,000
			Regional					
			Swap					
38416 Winneshiek County	BROS-C096()--8J-96 On 270th St., Over SMALL RUNNING CREEK, S3 T98N R10W Bridge Replacement	Draft TIP Approved	Total		$400,000			$400,000
			Federal Aid		$400,000			$400,000
			Regional					
			Swap					
55462 Winneshiek County	BROS-C096(163)--8J-96 On 230TH ST, Over TURKEY RIVER, S27 T98 R10	Draft TIP Approved	Total		$1,200,000			$1,200,000
			Federal Aid		$1,200,000			$1,200,000
			Regional					
			Swap					
53231 Howard County	BRS-C045()--60-45 On V 58, Over Upper Iowa, S22 T100 R11 Bridge Replacement	Draft TIP Approved	Total		$607,500			$607,500
			Federal Aid		$486,000			$486,000
			Regional					
			Swap		$121,500			$121,500
39060 Allamakee County	BROS-C003(31F1)--5F-03 On B25(State Forest Road), Over PAINT CREEK, S31 T97N R03W Bridge Replacement	Draft TIP Approved	Total			$950,000		$950,000
			Federal Aid			$950,000		$950,000
			Regional					
			Swap					
53387 Clayton County	BROS-C022()--8J-22 On HAMLET RD, Over BEAR CREEK, S33 T92 R04 Bridge Replacement	Draft TIP Approved	Total			$1,000,000		$1,000,000
			Federal Aid			$1,000,000		$1,000,000
			Regional					
			Swap					
20251 Winneshiek County	BROS-C096()--5F-96 On 360TH ST, Over UPPER IOWA RIVER, S21 T100 R10 Bridge Replacement	Draft TIP Approved	Total			$1,100,000		$1,100,000
			Federal Aid			$1,100,000		$1,100,000
			Regional					
			Swap					
45734 Howard County	BRS-C045()--60-45 On A46, Over Crane Creek, S20 T98 R13 Bridge Replacement	Draft TIP Approved	Total			$450,000		$450,000
			Federal Aid			$360,000		$360,000
			Regional					
			Swap			$90,000		$90,000
45735 Howard County	BRS-C045()--60-45 On A46, Over Little Wapsipinicon River, S23 T98 R14 Bridge Replacement	Draft TIP Approved	Total			$450,000		$450,000
			Federal Aid			$360,000		$360,000
			Regional					
			Swap			$90,000		$90,000
55178 Howard County	BRS-C045()--60-45 On V 58, Over BOHEMIAN CREEK, S13 T97 R11 Bridge Replacement-CCS	Draft TIP Approved	Total			$750,000		$750,000
			Federal Aid			$600,000		$600,000
			Regional					
			Swap			$150,000		$150,000
37527 Howard County	BHS-C045()--63-45 On A46, Over Crane Creek, S14 T98 R13 Bridge Rehabilitation	Draft TIP Approved	Total				$300,000	$300,000
			Federal Aid				$240,000	$240,000
			Regional					
			Swap				$60,000	$60,000
53389 Clayton County	BROS-C022()--8J-22 On 265TH ST, Over STREAM, S29 T93 R06 Bridge Replacement	Draft TIP Approved	Total				$500,000	$500,000
			Federal Aid				$500,000	$500,000
			Regional					
			Swap					
51171 Winneshiek County	BROS-C096()--8J-96 On FERRIS ML RD, Over CREEK, S24 T99 R07 Bridge Replacement-CCS	Draft TIP Approved	Total				$400,000	$400,000
			Federal Aid				$400,000	$400,000
			Regional					
			Swap					
53200 Winneshiek County	BROS-C096()--8J-96 On COLDWATER CRK RD, Over CREEK, S32 T100 R09 Bridge Replacement	Draft TIP Approved	Total				$350,000	$350,000
			Federal Aid				$350,000	$350,000
			Regional					
			Swap					

HBP cont'd

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
39056	BRS-C003(18K3)--60-03	Draft TIP Approved	Total				$1,050,000	$1,050,000
Allamakee County	On X42(Lansing Harpers Road), Over VILLAGE CREEK, S18 T98N R03W		Federal Aid				$840,000	$840,000
	Bridge Replacement		Regional					
			Swap				$210,000	$210,000
53241	BRS-C045()--60-45	Draft TIP Approved	Total				$500,000	$500,000
Howard County	On T68, Over Wapsipinicon River, S7 T99 R14		Federal Aid				$400,000	$400,000
	Bridge Replacement		Regional					
			Swap				$100,000	$100,000
53242	BRS-C045()--60-45	Draft TIP Approved	Total				$350,000	$350,000
Howard County	On V 36, Over Upper Iowa, S8 T100 R12		Federal Aid				$280,000	$280,000
	Culvert Replacement		Regional					
			Swap				$70,000	$70,000

ILL

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
44866	ILL-C096(158)--92-96	Draft TIP Approved 12/17/2024	Total		$2,200,000			$2,200,000
Winneshiek County	On W 20, Over UPPER IOWA RIVER, S31 T99 R08		Federal Aid					
	Bridge Replacement		Regional					
			Swap					
38650	ILL-C045()--92-45	Draft TIP Approved	Total			$750,000		$750,000
Howard County	On V58, Over Bohemian Creek, S13 T97 R11		Federal Aid					
	Bridge Replacement		Regional					
			Swap					
53254	ILL-C045()--92-45	Draft TIP Approved	Total				$1,400,000	$1,400,000
Howard County	On V18, from 100th St N 2.2 miles to Main St, Elma		Federal Aid					
	PCC Overlay		Regional					
			Swap					
44869	ILL-C096()--92-96	Draft TIP Approved	Total				$1,200,000	$1,200,000
Winneshiek County	On A 52, Over TROUT CREEK, S21 T98 R07		Federal Aid					
	Bridge Replacement		Regional					
			Swap					
44870	ILL-C096()--92-96	Draft TIP Approved	Total				$1,300,000	$1,300,000
Winneshiek County	On 370TH ST, Over Upper Iowa River, S18 T100 R10		Federal Aid					
	Bridge Replacement, Grading		Regional					
			Swap					
44872	ILL-C096()--92-96	Draft TIP Approved	Total				$1,200,000	$1,200,000
Winneshiek County	On LUNDY BRG RD, Over UPPER IOWA RIVER, S36 T99 R07		Federal Aid					
	Bridge Replacement		Regional					
			Swap					
44874	ILL-C096()--92-96	Draft TIP Approved	Total				$2,500,000	$2,500,000
Winneshiek County	On 244TH AVE, Over UPPER IOWA RIVER, S10 T99 R09		Federal Aid					
	Bridge Replacement, Grading		Regional					
			Swap					
37441	ILL-C096()--92-96	Draft TIP Approved	Total				$2,000,000	$2,000,000
Winneshiek County	On 143RD AVE, Over UPPER IOWA RIVER, S9 T98 R07		Federal Aid					
	Bridge Replacement		Regional					
			Swap					

MISC

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
54895	MISC-NATLPSSTWD()--XX-03	Draft TIP Approved	Total	$3,500,000				$3,500,000
National Park Service	Effigy Mounds National Monument: Rehabilitate Parking Area		Federal Aid	$3,500,000				$3,500,000
	Miscellaneous		Regional					
			Swap					

NHPP

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
55611 Iowa Department of Transportation	NHSX-009()--3H-96 IA 9: In Decorah, from US 52 to near Pleasant Ave Pave	Draft TIP Approved	Total Federal Aid Regional Swap			$4,124,000 $3,299,200		$4,124,000 $3,299,200

PRF

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
37876 Iowa Department of Transportation	BRFN-009()--39-03 IA 9: Mississippi River in Lansing (State Share) Bridge Cleaning	Draft TIP Approved	Total Federal Aid Regional Swap	$20,000			$20,000	$40,000
37912 Iowa Department of Transportation	BRFN-018()--39-22 US 18: Mississippi River in Marquette (State Share) Bridge Cleaning	Draft TIP Approved	Total Federal Aid Regional Swap	$20,000	$20,000	$20,000	$20,000	$80,000
48574 Iowa Department of Transportation	BRFN-052()--39-22 US 52: Turkey River in Millville Bridge Deck Overlay	Draft TIP Approved	Total Federal Aid Regional Swap	$921,000				$921,000
48552 Iowa Department of Transportation	STPN-013()--2J-22 IA 13: 0.05 mi E of Empire Rd and 0.2 mi SW of IA 56 Rip Rap	Draft TIP Approved	Total Federal Aid Regional Swap	$240,000				$240,000
52673 Iowa Department of Transportation	BRFN-018()--39-33 US 18: Drainage Ditch 0.1 mi W of Co Rd W14 Bridge Deck Overlay	Draft TIP Approved	Total Federal Aid Regional Swap		$296,000			$296,000
52674 Iowa Department of Transportation	BRFN-093()--39-33 IA 93: Coulee Creek 1.4 mi W of IA 150 Bridge Deck Overlay	Draft TIP Approved	Total Federal Aid Regional Swap		$668,000			$668,000
45319 Iowa Department of Transportation	STPN-009()--2J-03 IA 9: Mississippi River in Lansing (State Share) Traffic Signs	Draft TIP Approved	Total Federal Aid Regional Swap		$270,000			$270,000

SS4A

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
53179 Fayette County	RS-C033(154)--61-33 V68 from Fairbank north to Co Ln, Outer Rd from18th St to HWY3, B64 From Elgin to Co Ln HMA Resurfacing with Milling, HMA Paved Shoulder - New	Draft TIP Approved 9/17/2024	Total Federal Aid Regional Swap	$6,093,000 $4,300,000 $1,370,000				$6,093,000 $4,300,000 $1,370,000
47117 Fayette County	RS-C033(159)--61-33 On Apple Road from Olive St in Clermont to the County Line HMA Resurfacing/Cold-in-Place Recycling	Draft TIP Approved 1/22/2025	Total Federal Aid Regional Swap	$2,020,000 $436,300				$2,020,000 $436,300
52775 Fayette County	RS-C033(163)--61-33 W42 from Lincoln Way in West Union north to the County Line, B44 from V68 to W14, W14 from B44 North to the County Line HMA Resurfacing/Cold-in-Place Recycling, HMA Paved Shoulder - New	Draft TIP Approved 1/21/2026	Total Federal Aid Regional Swap		$8,230,000 $6,263,600 $2,650,000 $500,000			$8,230,000 $6,263,600 $2,650,000 $500,000
45942 Fayette County	RS-C033(160)--61-33 DIAMOND RD - W51 Intersection and W51 from HWY 56 to Kornhill Rd HMA Resurfacing/Cold-in-Place Recycling, HMA Paved Shoulder - New	Draft TIP Approved 3/16/2027	Total Federal Aid Regional Swap			$3,369,000 $1,957,000		$3,369,000 $1,957,000

*Note: State and Federal funding programs included on the following Fayette County Projects:

- ID 53179: $1,370,000 in SWAP-HSIP, $4,300,000 in SS4A
- ID 52775: $2,650,000 in STBG, $500,000 in SWAP-HSIP, $3,613,600 in SS4A

STBG

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
48629 Iowa Department of Transportation	BRF-003()--38-33 IA 3: Maquoketa River 1.7 mi E of IA 187 Bridge Replacement	Draft TIP Approved	Total	$2,583,000				$2,583,000
			Federal Aid	$2,066,400				$2,066,400
			Regional					
			Swap					
48424 Iowa Department of Transportation	BRF-003()--38-33 IA 3: Little Wapsipinicon River 0.2 mi W of Co Rd V68 Bridge Replacement, Wetland Mitigation	Draft TIP Approved	Total	$2,296,000				$2,296,000
			Federal Aid	$1,836,800				$1,836,800
			Regional					
			Swap					
48416 Iowa Department of Transportation	BRF-076()--38-03 IA 76: Waterloo Creek 2.2 mi N of Co Rd A26 Bridge Replacement	Draft TIP Approved	Total	$3,278,000				$3,278,000
			Federal Aid	$2,622,400				$2,622,400
			Regional					
			Swap					
45365 Iowa Department of Transportation	BRF-093()--38-33 IA 93: Stream 0.7 mi W of Co Rd V68 Culvert Replacement	Draft TIP Approved	Total	$812,000				$812,000
			Federal Aid	$649,600				$649,600
			Regional					
			Swap					
20 RPA 1	RGPL-PA01(RTP)--ST-00 UERPC RPA-1 - TPWP supplemental STBG Trans Planning	Draft TIP Approved	Total	$52,500	$55,125	$57,875	$60,769	$226,269
			Federal Aid	$42,000	$44,100	$46,300	$48,615	$181,015
			Regional	$42,000	$44,100	$46,300	$48,615	$181,015
			Swap					
55464 Winneshiek County	STP-S-7180(603)--5E-96 On N MAIN ST, from N CL S 0.8 miles to S CL	Draft TIP Approved	Total	$387,500				$387,500
			Federal Aid	$310,000				$310,000
			Regional	$387,500				$387,500
			Swap	$77,500				$77,500
45153 Allamakee County	STP-S-C003(A16 & A11)--5E-03 On A16 from Hwy 76 to MN Line and A11 from Hwy 26 to MN line HMA Resurfacing with Milling	Draft TIP Approved	Total	$4,200,000				$4,200,000
			Federal Aid	$2,300,000				$2,300,000
			Regional	$2,300,000				$2,300,000
			Swap					
52675 Iowa Department of Transportation	BRF-076()--38-03 IA 76: Yellow River 3.0 mi S of Co Rd X52 Bridge Deck Overlay	Draft TIP Approved	Total		$1,107,000			$1,107,000
			Federal Aid		$885,600			$885,600
			Regional					
			Swap					
54524 Iowa Department of Transportation	BRF-150()--38-33 IA 150: Otter Creek 0.2 mi N of IA 56 in West Union Bridge Deck Overlay	Draft TIP Approved	Total			$1,148,000		$1,148,000
			Federal Aid			$918,400		$918,400
			Regional					
			Swap					
54549 Iowa Department of Transportation	BRF-187()--38-33 IA 187: Brush Creek 0.5 mi W of Co Rd W51 Bridge Replacement, Right of Way	Draft TIP Approved	Total			$1,510,000		$1,510,000
			Federal Aid			$1,208,000		$1,208,000
			Regional					
			Swap					
35262 Clayton County	STP-S-C022()--5E-22 On B45, from Marquette city limits north 1.2 Miles to top of hill, S9,10 T95 R03 Pavement Rehab, Slope Improvement, Guardrail	Draft TIP Approved	Total			$4,600,000		$4,600,000
			Federal Aid			$2,650,000		$2,650,000
			Regional			$2,650,000		$2,650,000
			Swap					
55676 Iowa Department of Transportation	BRF-009()--38-96 IA 9: Division St 0.6 mi E of IA 52 in Decorah Pave	Draft TIP Approved	Total				$820,000	$820,000
			Federal Aid				$656,000	$656,000
			Regional					
			Swap					
55610 Iowa Department of Transportation	STP-009()--2C-03 IA 9: In Lansing, North 7th Street to near Hale Street Pave	Draft TIP Approved	Total				$1,955,000	$1,955,000
			Federal Aid				$1,564,000	$1,564,000
			Regional					
			Swap					
53201 Winneshiek County	STP-S-C096()--5E-96 On W 42, from St Hwy 9 S 10 miles to Ossian NCL HMA Resurfacing/Cold-in-Place Recycling	Draft TIP Approved	Total				$3,800,000	$3,800,000
			Federal Aid				$2,500,000	$2,500,000
			Regional				$2,500,000	$2,500,000
			Swap					

SWAP-HSIP

37723 Clayton County	HSIP-SWAP-C022(104)--FJ-22 On X28, from ECL Farmersburg, N to St Hwy 18 and On B45, from ECL Monona, E 10.4 miles to NE 1/4 of NE 1/4, S9-T95N-R3W HMA Resurfacing with Milling	Draft TIP Approved 12/17/2024	Total	$7,730,000				$7,730,000
			Federal Aid					
			Regional					
			Swap	$330,000				$330,000

TAP

Project ID / Sponsor / STIP ID	Project Number / Location / Work Codes	Approval Level / Letting Date		2025	2026	2027	2028	Totals
45492 Clayton County Conservation Board	TAP-R-C022(99)--8T-22 Pony Hollow Trail Extension along Iowa 13 from 250th Street to Grape Road Ped/Bike Paving	Draft TIP Approved 11/19/2024	Total	$854,233				$854,233
			Federal Aid	$192,000				$192,000
			Regional	$192,000				$192,000
			Swap					
55884 Howard County Conservation Board	TAP-R-C045()--8T-45 Design Engineering & Project Development: Wapsi Great Western Line Trail Renovation (Elma, IA to Acme, IA) Ped/Bike Development	Draft TIP Approved	Total	$166,200				$166,200
			Federal Aid	$46,311				$46,311
			Regional	$46,311				$46,311
			Swap					
48642 Winneshiek County Conservation Board	TAP-R-C096()--8T-96 On Dry Run Trail, Over Multiple Drainages Ped/Bike Structures	Draft TIP Approved	Total	$487,830				$487,830
			Federal Aid	$180,056				$180,056
			Regional	$180,056				$180,056
			Swap					
32585 Winneshiek County Conservation Board	TAP-R-C096(148)--8T-96 Trail Bridge (Phase VI) On Dry Run Trail, Over Dry Run Creek Ped/Bike Structures	Draft TIP Approved 6/17/2025	Total	$320,000				$320,000
			Federal Aid	$116,000				$116,000
			Regional	$116,000				$116,000
			Swap					
52756 Winneshiek County Conservation Board	TAP-R-C096()--8T-96 On Dry Run Trail, Over ravine/drainage, approx. 0.33 miles NW from US-52 mm 147 Ped/Bike Structures	Draft TIP Approved	Total		$412,500			$412,500
			Federal Aid		$133,000			$133,000
			Regional		$133,000			$133,000
			Swap					
55883 Clayton County Conservation Board	TAP-R-C022()--8T-22 Pony Hollow Trail Extension, E of IA-13, from S High Street N 1 miles to Grape Rd Ped/Bike Paving	Draft TIP Approved	Total				$1,624,850	$1,624,850
			Federal Aid				$1,200,000	$1,200,000
			Regional				$1,200,000	$1,200,000
			Swap					

Transit

Project ID Sponsor	Funds Approval Level	Project Type	Description Options Vehicle Unit Number		2025	2026	2027	2028	Totals
6562 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light Duty Bus (176" wb) VSS Unit # 16181	Total	$151,610				$151,610
				FA	$131,835				$131,835
				DOT					
6563 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light Duty Bus (176" wb) VSS Unit # 16182	Total	$151,610				$151,610
				FA	$131,835				$131,835
				DOT					
6564 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light Duty Bus (176" wb) VSS Unit # 16183	Total	$151,610				$151,610
				FA	$131,835				$131,835
				DOT					
6566 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light Duty Bus (176" wb) VSS Unit # 17182	Total	$151,610				$151,610
				FA	$131,835				$131,835
				DOT					
11571 Northeast Iowa Community Action Corporation - Transit	5311 Submitted	Operations	FTA 5311 Funding	Total	$624,956				$624,956
				FA	$624,956				$624,956
				DOT					
11572 Northeast Iowa Community Action Corporation - Transit	STA Submitted	Operations	STA Funding	Total	$465,233				$465,233
				FA					
				DOT	$465,233				$465,233
11575 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Replacing LD Bus VSS Unit # 10187	Total	$94,231				$94,231
				FA	$81,940				$81,940
				DOT					
11577 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	LD Bus VSS Unit # 10185	Total	$94,231				$94,231
				FA	$81,940				$81,940
				DOT					
11579 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	LD Bus VSS Unit # 11184	Total	$94,231				$94,231
				FA	$81,940				$81,940
				DOT					
10719 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light Duty Bus (176" wb) VSS Unit # 15182	Total		$154,152			$154,152
				FA		$134,045			$134,045
				DOT					
10720 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light Duty Bus (176" wb) VSS Unit # 15181	Total		$154,152			$154,152
				FA		$134,045			$134,045
				DOT					
11581 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light-duty bus (176") wb VSS Unit # 12186	Total		$162,510			$162,510
				FA		$142,238			$142,238
				DOT					
11583 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light Duty Bus (176" wb) VSS Unit # 15181	Total		$155,422			$155,422
				FA		$135,150			$135,150
				DOT					
6561 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Light Duty Bus (176" wb) VSS Unit # 15183	Total			$154,152		$154,152
				FA			$134,045		$134,045
				DOT					
6565 Northeast Iowa Community Action Corporation - Transit	5339 Submitted	Capital	Conversion Van VSS Unit # 17071	Total			$94,231		$94,231
				FA			$81,940		$81,940
				DOT					

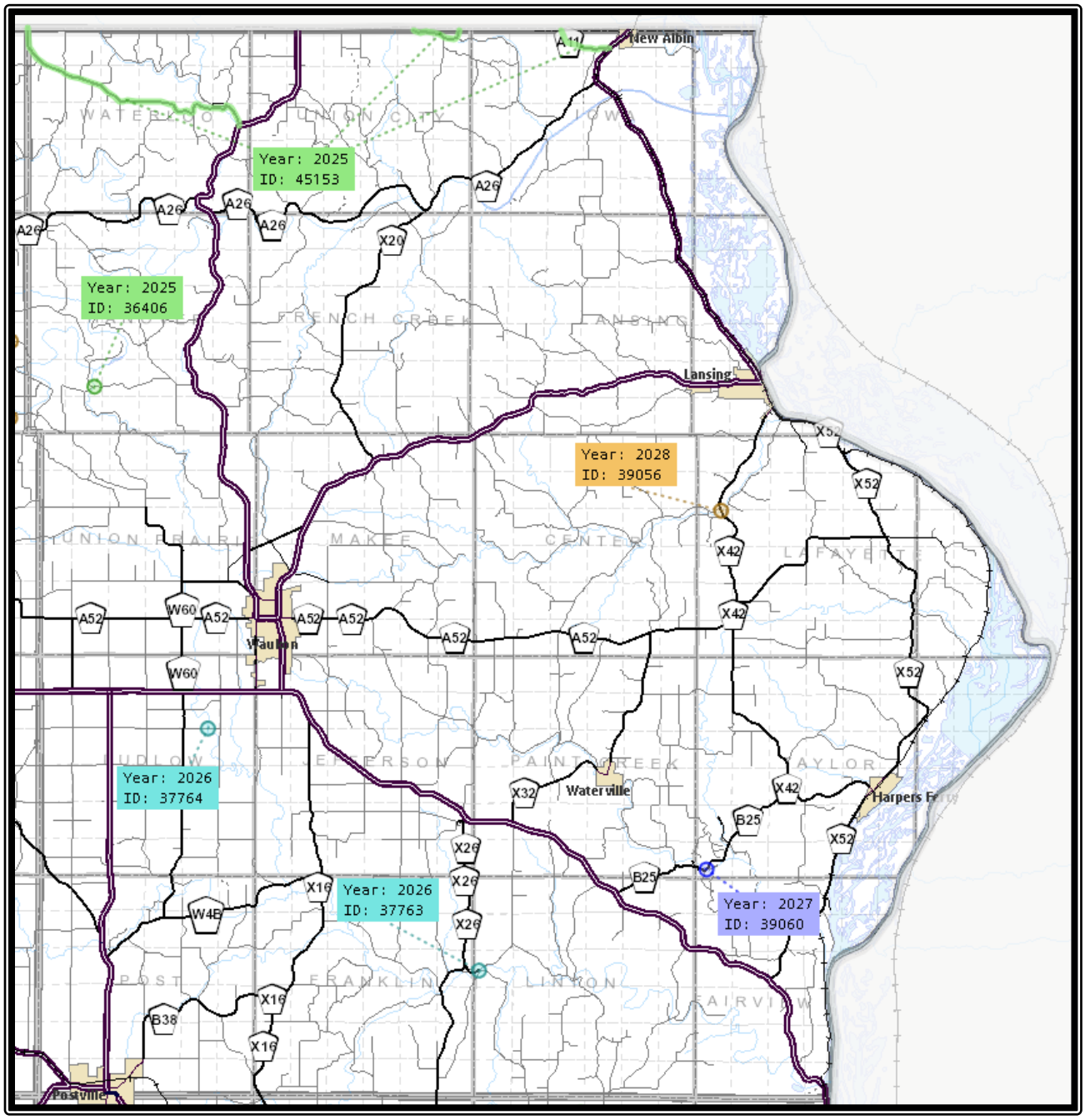
SUMMARY OF TOTAL PROJECT COSTS

Program:	FFY 2025			FFY 2026		
	State-Aid	Federal-Aid	Total Project Costs	State-Aid	Federal-Aid	Total Project Costs
Surface Transportation Block Grant (STBG)	$0	$12,157,406	$16,444,257	$0	$3,535,600	$4,419,500
SWAP-STBG	$77,500	$0	$77,500	$0	$0	$0
STBG-Highway Bridge Program (HBP)	$0	$9,570,000	$11,770,000	$0	$6,594,000	$6,674,000
SWAP-HBP	$435,000	$0	$435,000	$121,500	$0	$121,500
Transportation Alternatives Set-aside (TAP)	$0	$534,367	$1,828,263	$0	$133,000	$412,500
Primary Road Fund (PRF)	$1,201,000	$0	$1,201,000	$1,234,000	$0	$1,234,000
SWAP-HSIP	$1,700,000	$0	$9,100,000	$500,000	$0	$500,000
Safe Streets and Roads for All (SS4A)	$0	$4,736,300	$6,743,000	$0	$3,613,600	$4,417,500
Misc. (National Park Service)	$0	$3,500,000	$3,500,000	$0	$0	$0
Illustrative (III)	$0	$0	$0	$0	$0	$2,200,000
NON-TRANSIT PROGRAM SUBTOTAL:	**$3,413,500**	**$30,498,073**	**$51,099,020**	**$1,855,500**	**$13,876,200**	**$19,979,000**
	State-Aid	**Federal-Aid**	**Total Project Costs**	**State-Aid**	**Federal-Aid**	**Total Project Costs**
State Transit Funding (STA)	$465,233	$0	$465,233	$0	$0	$0
Federal Transit Admin 5311	$0	$624,956	$624,956	$0	$0	$0
Federal Transit Admin 5339	$0	$773,160	$889,133	$0	$545,478	$626,236
TRANSIT PROGRAM SUBTOTAL:	**$465,233**	**$1,398,116**	**$1,979,322**	**$0**	**$545,478**	**$626,236**

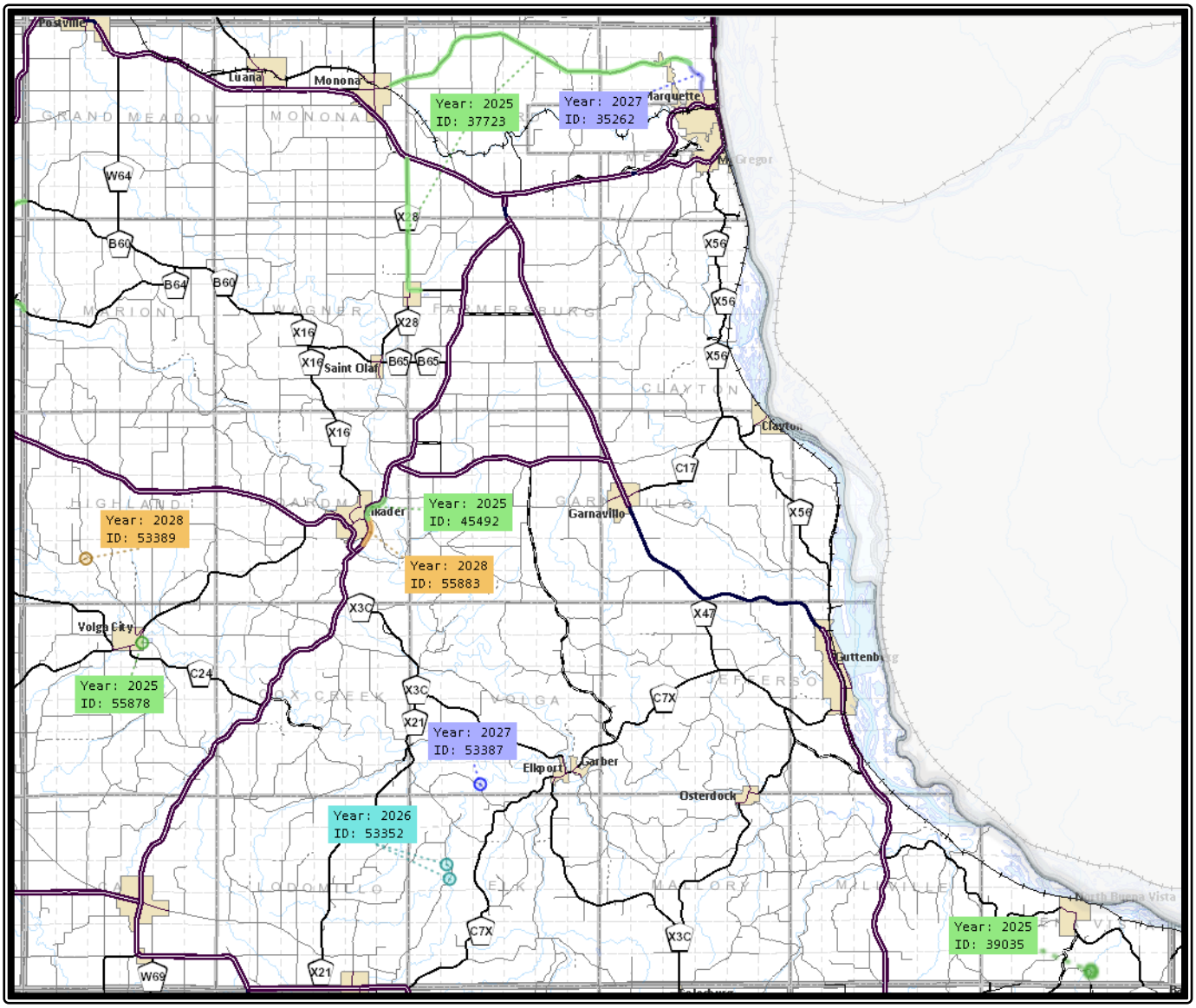
Program:	FFY 2027			FFY 2028		
	State-Aid	Federal-Aid	Total Project Costs	State-Aid	Federal-Aid	Total Project Costs
Surface Transportation Block Grant (STBG)	$0	$4,776,400	$7,258,000	$0	$4,720,000	$6,575,000
STBG-Highway Bridge Program (HBP)	$0	$4,370,000	$4,370,000	$0	$3,010,000	$3,010,000
SWAP-HBP	$330,000	$0	$330,000	$440,000	$0	$440,000
Transportation Alternatives Set-aside (TAP)	$0	$0	$0	$0	$1,200,000	$1,624,850
National Highway Performance Program (NHPP)	$0	$3,299,200	$4,124,000	$0	$0	$0
Safe Streets and Roads for All (SS4A)	$0	$1,957,000	$3,369,000	$0	$0	$0
Illustrative (III)	$0	$0	$750,000	$0	$0	$9,600,000
NON-TRANSIT PROGRAM SUBTOTAL:	**$330,000**	**$14,402,600**	**$20,201,000**	**$440,000**	**$8,930,000**	**$21,249,850**
	State-Aid	**Federal-Aid**	**Total Project Costs**	**State-Aid**	**Federal-Aid**	**Total Project Costs**
Federal Transit Admin 5339	$0	$215,985	$248,383	$0	$0	$0
TRANSIT PROGRAM SUBTOTAL:	**$0**	**$215,985**	**$248,383**	**$0**	**$0**	**$0**

PROJECT LOCATION MAPS

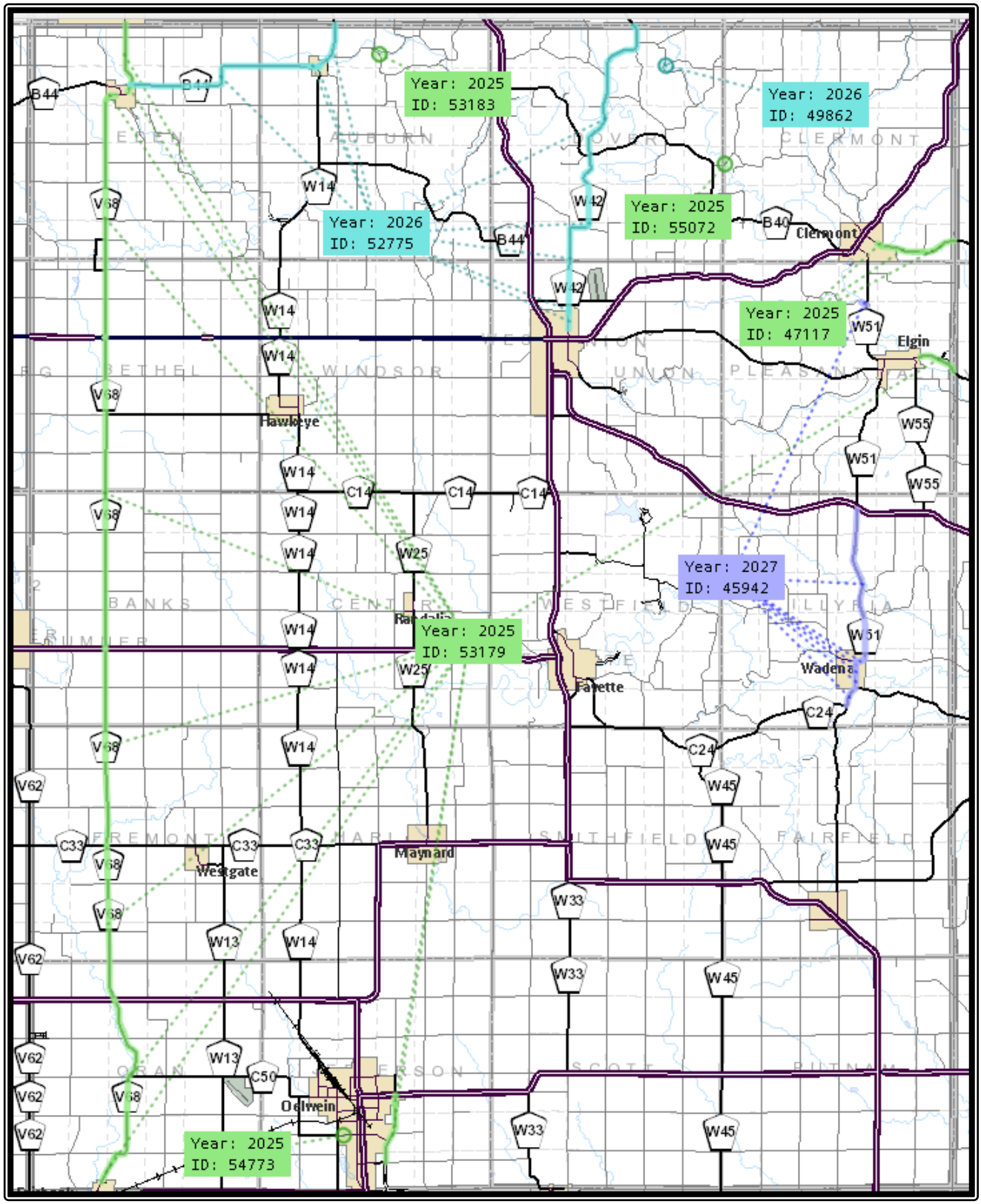
Allamakee County TIP Projects
FFY 2025-2028



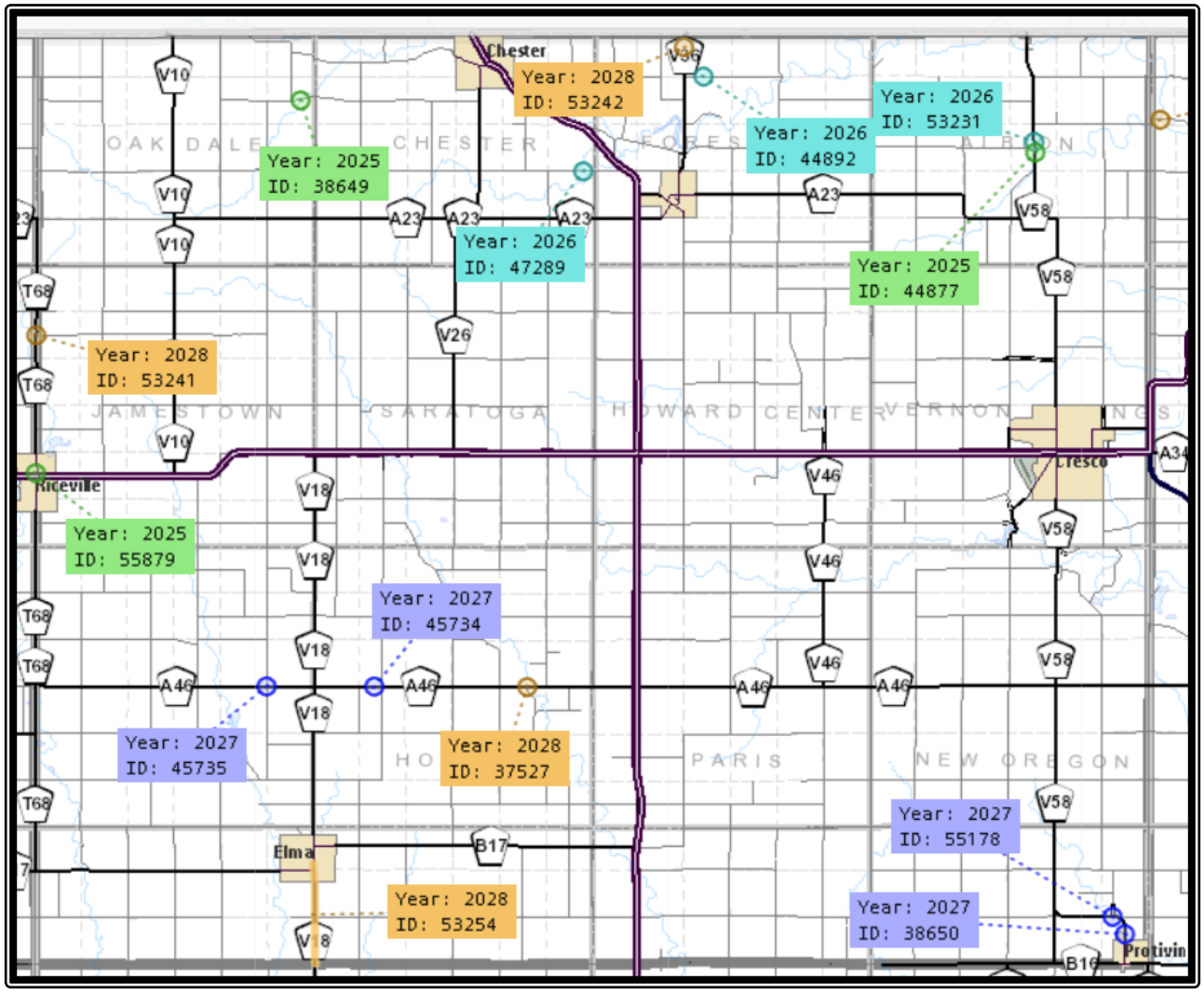
Clayton County TIP Projects
FFY 2025-2028



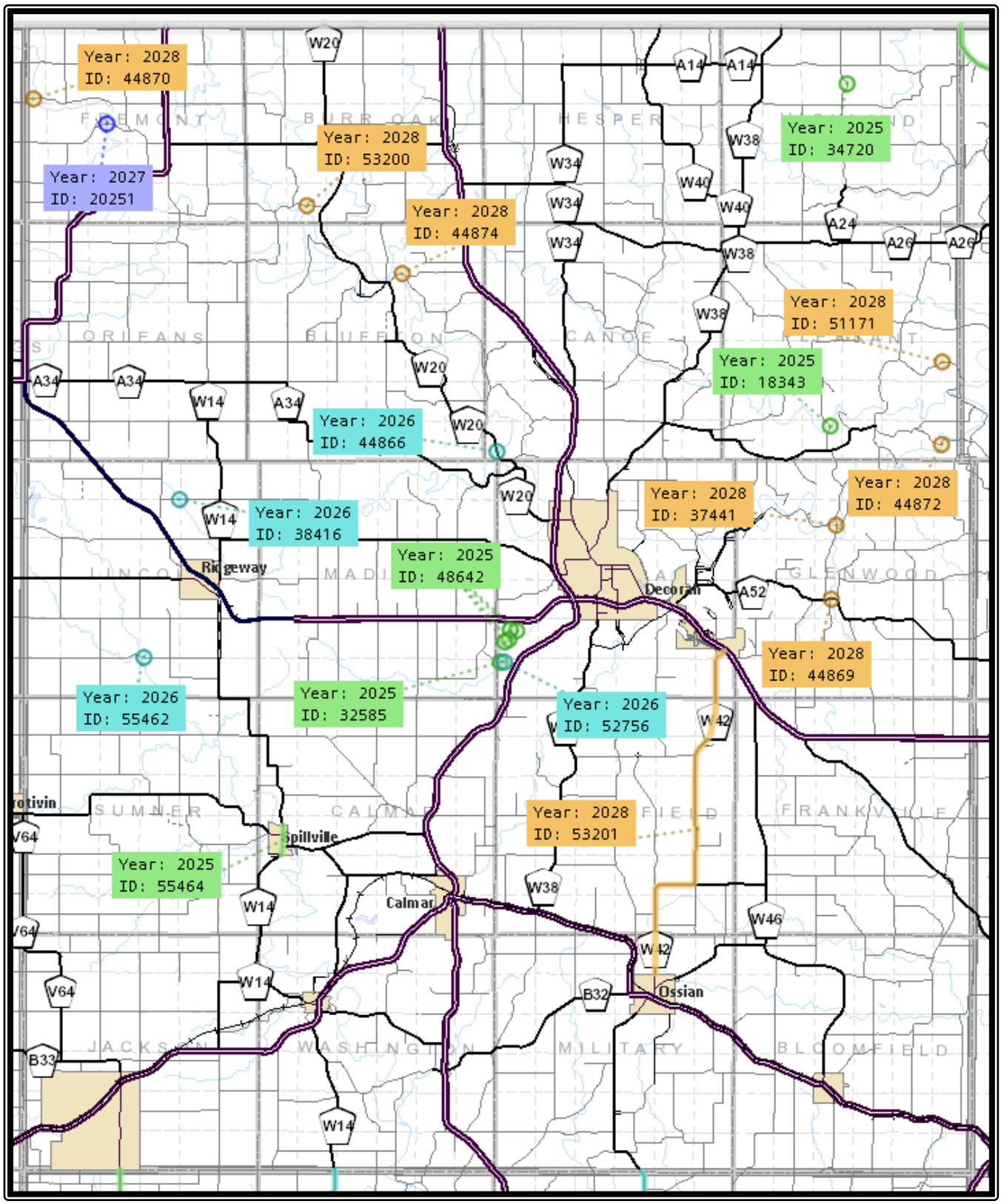
Fayette County TIP Projects
FFY 2025-2028



Howard County TIP Projects
FFY 2025-2028



Winneshiek County TIP Projects
FFY 2025-2028



FISCAL CONSTRAINT

The RPA-1 region receives funding targets and previous-year unobligated balances from the Iowa DOT that are used to plan the region's projects in a financially feasible and fiscally constrained manner. RPA-1 uses the DOT projections for the amount of state and federal aid and allocates regional funding to projects without exceeding that total. Each year, projects that were previously in the TIP but delayed are reevaluated to ensure the estimated cost is still accurate and adjusted if necessary. For projects in future fiscal years, local sponsors are responsible for accounting for "Year of Expenditure" (YOE) dollars. On average local sponsors use a 4% per year inflation rate.

Fiscal constraint in RPA-1 for regional STBG/Swap and TAP funding is demonstrated in the following two tables, which compare unobligated balances, the Iowa DOT-provided funding targets, and the programmed project funding for the next four years. Fiscal constraint for other programs—Highway Bridge Program (HBP), Highway Safety Improvement Program (HSIP), etc.—is reviewed by IDOT on a statewide basis, so no tables are provided in this document.

Regional STBG and STBG-Swap Fiscal Constraint Table

Year:	FFY 2025	FFY 2026	FFY 2027	FFY 2028
Unobligated Balance	$743,402	$450,067	$238,967	$71,667
RPA-1 STBG Target	$2,436,165	$2,483,000	$2,529,000	$2,529,000
Subtotal	**$3,179,567**	**$2,933,067**	**$2,767,967**	**$2,600,667**
Programmed STBG Fed-Aid & STBG-Swap	$2,729,500	$2,694,100	$2,696,300	$2,548,615
Balance	**$450,067**	**$238,967**	**$71,667**	**$52,052**

Regional TAP Fiscal Constraint Table

Year:	FFY 2025	FFY 2026	FFY 2027	FFY 2028
Unobligated Balance	$1,056,415	$759,769	$872,769	$1,126,769
RPA-1 TAP Target	$237,721	$246,000	$254,000	$254,000
Subtotal	**$1,294,136**	**$1,005,769**	**$1,126,769**	**$1,380,769**
Programmed Iowa's TAP Fed-Aid	$534,367	$133,000	$0	$1,200,000
Balance	**$759,769**	**$872,769**	**$1,126,769**	**$180,769**

In addition to project funding, cities and counties within the RPA-1 region must demonstrate the existence of reasonably expected funds that will be available to implement the TIP and adequately operate and maintain federal-aid highways. The following tables demonstrate the projected operations and maintenance costs for the federal-aid system and the non-federal-aid revenue available to support those functions.

O&M Costs and Non-Federal Revenue Forecast Tables:

Forecasted Operations and Maintenance Costs - FA System

Operations	SFY 2025	SFY 2026	SFY 2027	SFY 2028
Cities	$1,676,665	$1,743,732	$1,813,481	$1,886,021
Allamakee County	$2,347,063	$2,440,946	$2,538,584	$2,640,127
Clayton County	$3,348,344	$3,482,278	$3,621,569	$3,766,432
Fayette County	$5,283,096	$5,494,420	$5,714,196	$5,942,764
Howard County	$1,988,872	$2,068,427	$2,151,164	$2,237,210
Winneshiek County	$3,702,391	$3,850,487	$4,004,506	$4,164,686
Total Operations:	**$18,346,432**	**$19,080,289**	**$19,843,500**	**$20,637,240**
Maintenance	**SFY 2025**	**SFY 2026**	**SFY 2027**	**SFY 2028**
Cities	$693,914	$721,670	$750,537	$780,559
Allamakee County	$3,732,358	$3,881,653	$4,036,919	$4,198,395
Clayton County	$5,053,228	$5,255,357	$5,465,571	$5,684,194
Fayette County	$4,124,782	$4,289,773	$4,461,364	$4,639,818
Howard County	$4,156,091	$4,322,335	$4,495,228	$4,675,037
Winneshiek County	$6,902,711	$7,178,819	$7,465,972	$7,764,611
Total Maintenance:	**$24,663,083**	**$25,649,606**	**$26,675,591**	**$27,742,614**
Total O & M:	**$43,009,515**	**$44,729,895**	**$46,519,091**	**$48,379,855**

Forecasted Non-Federal-Aid Revenues

	SFY 2025	SFY 2026	SFY 2027	SFY 2028
Farm to Market	$7,354,800	$7,501,896	$7,651,934	$7,804,973
Secondary Road Fund	$40,305,052	$41,111,154	$41,933,377	$42,772,044
City Street Fund	$25,808,544	$26,324,715	$26,851,209	$27,388,234
Total Revenues:	**$73,468,397**	**$74,937,765**	**$76,436,520**	**$77,965,251**

Forecasts were projected using a 4% inflation rate for expenses and a 2% inflation rate for revenues. Rates are based on a five-year historical trend for the region. Baseline data for the projections comes from the following reports compiled by the Iowa DOT:

1) 2023 County Secondary Road O&M Data
2) 2023 County Secondary Road Fund Receipts
3) 2023 County Farm to Market Receipts
4) 2023 City O&M Data
5) 2023 City Receipts

PUBLIC PARTICIPATION PROCESS

RPA-1 seeks to engage the public in all transportation planning efforts. All meetings of the Transportation Policy Board and its advisory committees are open to the public and agendas are generally posted one week (and no later than 24 hours for special circumstances) in advance of the scheduled meeting dates. Agendas are posted at both offices of UERPC (Postville and Decorah), on the UERPC website (www.uerpc.org) and are announced through social media as well. UERPC utilizes both Facebook and Twitter for social media messaging. When Transportation Policy Board meetings include a public hearing, notice of the public hearing is posted at both offices of UERPC, on the website, on social media sites and in a newspaper of general circulation. Public comments are accepted via email, verbally, in writing or by submitting a comment through the "Items for Public Comment" section on the website. UERPC also distributes a monthly newsletter through which some notices are provided if the timing of its release is appropriate for the announcement. Minutes from board and committee meetings are posted on the website and are available by request from UERPC offices.

Public participation for the development of the Transportation Improvement Program occurs at several stages, beginning with the project application process. The public is invited to attend and participate in the meetings at which the proposed projects are discussed and selected. For enhancement projects, a few members of the general public are also asked to score the applications within each county. Once the draft TIP has been created, the document is placed on the UERPC website for additional public review and comment. A final public hearing is held by the Policy Board before approval and submission of the final TIP.

TIP REVISION PROCEDURES

From time to time, the Transportation Improvement Program may require revisions between annual updates. There are two types of revisions: amendments (major revisions) and administrative modifications (minor revisions). All TIP projects, including Swap and federal-aid projects, will undergo the same revision process until and unless the RPA-1 Transportation Policy Board develops and adopts separate procedures specifically for revisions to Swap projects. RPA-1 utilizes the following definitions and thresholds to determine whether a change is considered an amendment or an administrative modification:

1) An **amendment** is a revision to the TIP that involves a major change to any project within the TIP. This includes an addition or deletion of a project, a major change in project cost, additional federal funding for a project (or a change from state to federal funding), or a major change in design concept or scope (e.g. changing project termini or the number of through lanes). If the change to the TIP is an amendment, there are two primary procedural requirements: that the amendment follow the agency's public participation process, and that it be approved by the Transportation Policy Board. In addition, when the TIP is amended, the RPA is required to re-demonstrate fiscal constraint of the TIP/STIP. Changes to projects that are included for illustrative purposes only do not require an amendment.

2) An **administrative modification** is a revision to the TIP that involves minor changes such as project phase costs that do not constitute a "major" change, scheduling changes to

projects within the four years of the TIP and minor changes to the project scope. An administrative modification is a revision that does not require public review and comment.

The parameters for determining whether a revision constitutes an amendment or an administrative modification are as follows:

1) **Project costs** - Determination will be made based on the percentage change or dollar amount of change in federal-aid. Projects in which the federal-aid has been changed by more than 30% or total federal-aid increases by $2.0 million or more will require an amendment. Anything less can be processed with an administrative modification. When funding changes from state to federal (i.e. the project is “federalized”), an amendment is required.

2) **Schedule changes** - Changes in schedules to projects which are included in the first four years of the TIP/STIP will be considered administrative modifications. Projects which are added or deleted from the TIP/STIP will be processed as amendments.

3) **Funding sources** - Additional federal funding sources to a project will require an amendment. Changes to funding from one source to another will require an administrative modification (unless the change is from state to federal, as per number 1 above).

4) **Scope changes** - Changing project termini or changing the amount of through traffic lanes will be processed as an amendment. Other examples of changes that require amendment are changing the type of work from an overlay to reconstruction or changing a project to include widening of the roadway.

RPA-1 processes amendments through a documented public hearing and subsequent Policy Board approval (see public participation process for public hearing). Administrative modifications requested by the project sponsor are processed by UERPC transportation planning staff by seeking the approval of a review committee consisting of both the Chair of the Technical Committee and the Chair of the Policy Board. The Policy Board is updated and informed of any administrative modifications at each meeting of the board. Upon approval for either amendments or administrative modifications, UERPC transportation planning staff update the project in IDOT’s online project programming database.

APPROVAL RESOLUTION

UPPER EXPLORERLAND TRANSPORTATION POLICY BOARD
REGIONAL PLANNING AFFILIATION 1 (RPA-1)
RESOLUTION 2023 - 03

RESOLUTION TO APPROVE
THE RPA-1 TRANSPORTATION IMPROVEMENT PROGRAM (TIP) for
FEDERAL FISCAL YEARS 2024-2027

WHEREAS, Upper Explorerland Regional Planning Commission (UERPC) has been designated as the Regional Planning Affiliation (RPA-1) for the counties of Allamakee, Clayton, Fayette, Howard, and Winneshiek for the purposes of transportation planning and programming; and

WHEREAS, the Upper Explorerland Transportation Policy Board has been established by resolution to serve as the governing body for RPA-1; and

WHEREAS, the Iowa Department of Transportation requires RPA-1 to develop annually a Transportation Improvement Program (TIP) that demonstrates fiscal constraint of Surface Transportation Block Grant (STBG)/Swap and Transportation Alternatives Program (TAP) funds to be used in the RPA-1 region, and which identifies the transportation projects on which state and/or federal funding are programmed to be used over the course of the upcoming four federal fiscal years (FFY) for the RPA-1 region; and

Placeholder

WHEREAS, members of the public as well as the Upper Explorerland Transportation Policy Board and committees have had a chance to review and comment on the draft RPA-1 TIP for FFY 2024-2027, in accordance with the RPA-1 Public Participation Plan;

BE IT THEREFORE RESOLVED that the Upper Explorerland RPA-1 Transportation Policy Board hereby approves the RPA-1 TIP for FFY 2024-2027.

Passed and adopted this 12th day of July, 2023

Signed: Dean Eastmanvice Chair
Mark Vick, Chair
Upper Explorerland RPA-1 Transportation Policy Board

Attest:
Aaron Detter, Transportation Planning Administrator
Upper Explorerland Regional Planning Commission/RPA-1